



# APSE National Transport Operations & Vehicle Maintenance Advisory Group

Jan 18th 2017

TAXI TESTING
(HACKNEY CARRIAGE AND PRIVATE HIRE)



# Taxi Testing (Hackney Carriage & Private Hire)

Brendan McNamara, Transport Operations Manager

- Wakefield's Evolution: Vehicle Compliance Testing.
- 2. Best practice in operating your test facility.
- 3. Future direction and likely changes.







Wakefield's Evolution.

Taxis (HC) & Private Hire Vehicle Compliance Testing.



#### Taxi & PH Fleet Makeup

- Fleet Size (Number of Taxis) = 1600 approx.
- Number of Proprietors / Co = 83
- Average Tests Carried Out Per Year = 3477

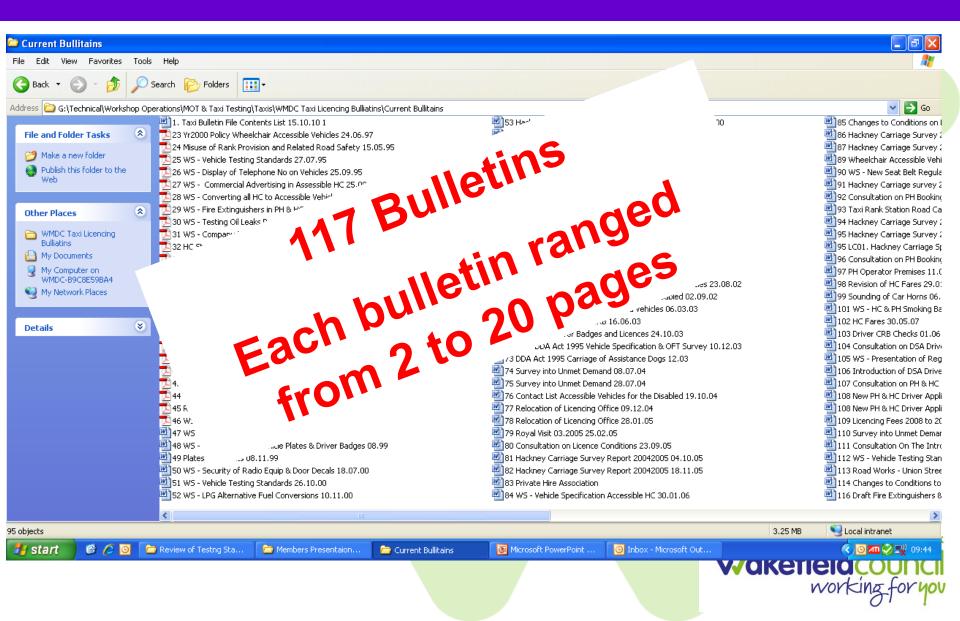
– Private Hire = 44%

Hackney Carriage = 31%

– New Applicants = 25%



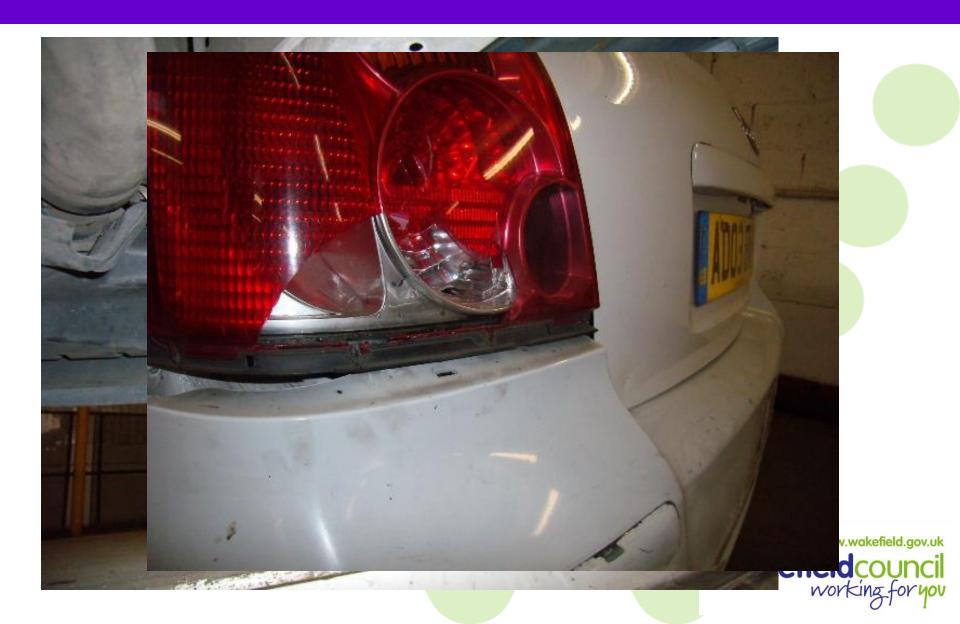
#### The Heritage Trail



#### What the Tester saw...



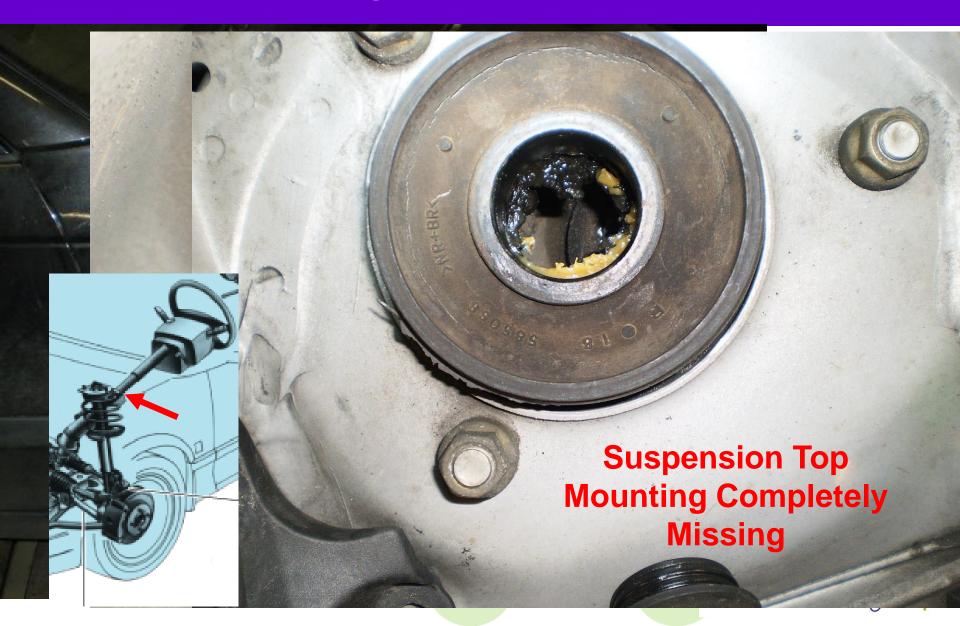
#### What the Tester saw...



#### What the Tester saw...



### A testing point of view...



### **New Applicants**



### A Step Backwards

An executive agency of the Department for **Transport** 

#### About this document

- This document is a certificate telling you that an MOT Test pass result has been recorded on The Vehicle & Operator Services Agency's (VOSA's) database of MOT Test results. If you have any doubt about the validity of this document, please confirm its validity as described below under 'Crime Prevention'. Keep this certificate as it may be required in certain circumstances.
- 2 Normally the details of this certificate are machine printed. If they are hand written you may arrange

About the MOT Test

An MOT Test pass con the Road Traffic Act 19 the Act. It does not me be roadworthy for the would always meet MC

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\*Calls are charged at the national rate. \*\* Calls are charged at premium rate. Your call may be monitiored or recorded for lawful purposes.

#### www.motinfo.gov.uk

To check MOT Status call 0870 33 00 444\*
To check MOT History call 0906 1209941\*\*
With this MOT certificate you can now tax your vehicle on-line at:

www.direct.gov.uk/taxdisc or over the phone call 0870 850 4444\*



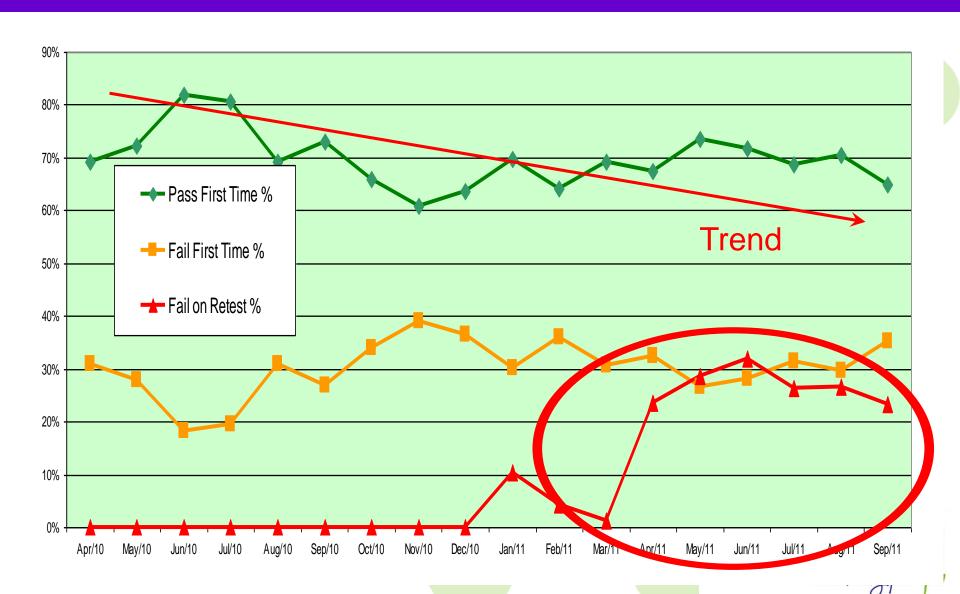
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#### Compliance Rates - History



#### NATIONAL BEST PRACTICE GUIDE FOR

Hackney Carriage and Private Hire Vehicles National inspection standards



#### Hacl

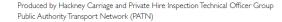




#### /ehicle



Best Practice Guide August 2012



Supported by



Delivering safe, efficient, sustainable logistics











Best Practice In Operating Your Test Facility.



#### Why do we have a compliance test?

#### 1976 Misc Provisions Act Empowered Councils

- Test <u>upto</u> 3 times a year
- A reflection of their commercial operation
- High mileage
- Arduous use, in comparison to a privately operated vehicle.

Compared with...

#### Other Commercial Operations - LGV or PCV's

- Vehicle Operator Licensing
- Area Traffic Commissionaires
- DVSA enforcement & audits
- Safety inspections as frequent as every 4 weeks.

In comparison a 6 monthly compliance

www.wakefield.gov.uk
test is not un-reasonable

wakefield.gov.uk
wakefield.gov.uk

#### Legislation & Compliance Testing?

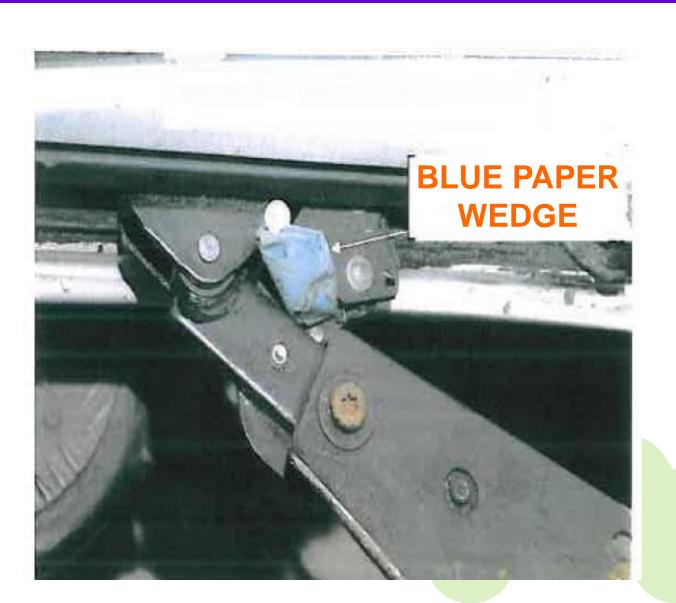
### LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT 1976: PART II

#### Sec 48. Licensing of Private Hire Vehicles

- (1) Subject to the provisions of this Part of this Act, a district council may ... not grant such a licence unless they are satisfied:
- (a) That the vehicle is:
- (i) Suitable in type, <u>size and design</u> for use as a private hire vehicle;
- (iii) In a suitable mechanical condition;
- (iv) Safe; and
- (v) Comfortable



### Why...? ...Dangerous Adaptations





#### Legislation Governing Compliance Testing?

### LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT 1976: PART II

# Sec 47 - Licensing of Hackney Carriages (Taxis')

(1) A district council <u>may attach</u> to the grant of a license of a hackney carriage under the Act of 1847 <u>such conditions</u> as the district council may consider <u>reasonably</u> necessary.



### Right of Appeal

LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS)
ACT 1976: PART II

- Sec 47 Licensing of Hackney Carriages (Taxis')
- (3) Any person aggrieved by any conditions attached to such a license may appeal to a magistrates' court.
- Sec 48. Licensing of Private Hire Vehicles the same right of appeal applies



### **New Compliance Document**

1<sup>st</sup> February 2013

HACKNEY CARRIAGE AND PRIVATE HIRE VEHICLE COMPLIANCE TESTING STANDARDS

www.wakefield.gov.uk



Page 1

Version 5 – 16/10/2014



#### Consultaion

#### Wednesday 25 July 2012

Coun Graham Stokes said: "We remain open and willing to work with the taxi and private hire community but we cannot and will not compromise the safety of the public when they use taxis."

Coun Maureen Cummings said: "If a vehicle isn't fit to be on the road, it shouldn't be on the road."





#### **New Compliance Document**

#### **Aims**

- Open & Transparent Testing Criteria.
- Aligned to DVSA standards.
- Improve roadworthiness standards.
- Improve Safety
  - Public, Drivers & their Families.
- To Educate & Inform
  - Drivers, Mechanics & Testers
- Wakefield's Image Tourism



#### Clear & Transparent Test Criteria

#### 2.1 STEERING CONTROL - STEERING WHEEL

<u> </u>	
Method of Inspection	Reason for Rejection
With both hands rock the steering wheel from side to side at right angles to steering column and apply slight downward and upward pressure to the steering wheel rim (in line with column). Note:	
<ul> <li>a. Fractures in steering wheel hub.</li> <li>b. Fractures in steering wheel rim.</li> <li>c. Steering wheel spokes loose or fractured.</li> <li>d. Jagged edges on steering wheel rim.</li> <li>e. If possible, check the retaining device on steering wheel is fitted.</li> </ul>	<ul> <li>a. Steering wheel hub fractured.</li> <li>b. Steering wheel rim fractured.</li> <li>c. A steering wheel spoke loose or fractured.</li> <li>d. Jagged edges on steering wheel rim likely to injure the driver.</li> <li>e. A steering wheel hub-retaining device not fitted.</li> </ul>



### **Key Criteria Established**

- In line with the latest version of the national standards
- Accessibility Standard Clear / practical with more realistic minimum measurements in many areas
- 5 years Grandfather Rights on 31 areas for the existing fleet.
- Introduced a free retest scheme
- In line with DVSA's IVA standards.

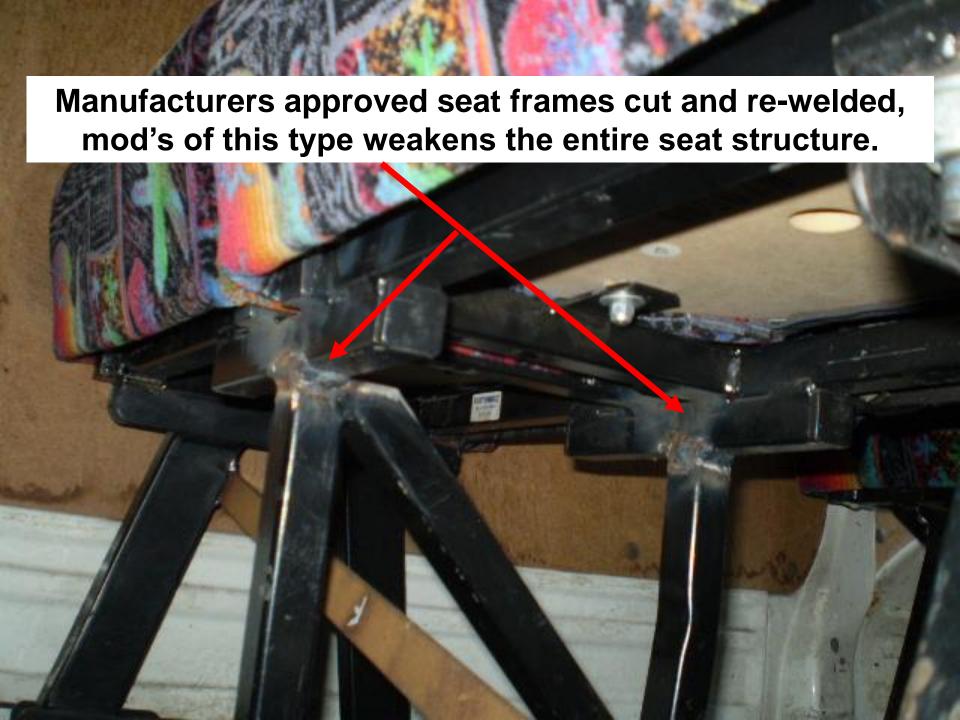


### Why IVA?

- IVA process had been aligned with C&U and EC Directives
- Ensured that testers could trust when passing a vehicle's seat / seat belts structure etc that it is still met:
  - manufacturers original design characteristics
  - or at least an approved testing scheme (DVSA IVA).
- Remove Unreasonable Expectation on Testers.
- Needed to move away from amateur modifications to:
  - Seats
  - Seat belts
  - Floor mounting structures









## THE TESTER



### Tester Competence



to train

3 hours

Taking MOT annual training and assessments

#### The process each year

records



assessment

result

assessment

#### **Annual Compliance Tester Training**

- Why do we have the compliance test?
- Legislation & Industry Guidance
- Aims of the standards
- The IVA
- Council Core Values and Standard
- How to protect yourself?
- A Professional Approach
- Customer Care & Of Council
- Community Sulture areness
- The dan
- Greather Right Poor
- Rescher
- Pas se
- Record Keeping
- "The Test" How to apply the new standard
- Opportunity to clarify



#### Tester Protect thy self...

- The Bribery Act 2010 came into force in July 2011
- Oldham Council secured a successful prosecution.
- Crown Court Jury, convicted a potential PH driver of the offence
- Court told to Officer to p
- Message to Testers.
- Report any issues no
  - matter how small!

- Offered £2
- Officer refu
- Greater Ma
- Man charged under the Bribery Act 2010.
  - Sentenced to two months imprisonment (suspended)
  - A two month curfew order between 6pm and 6am was also imposed.
- Councillors congratulated the officer involved



he Licensing

# THE TEST

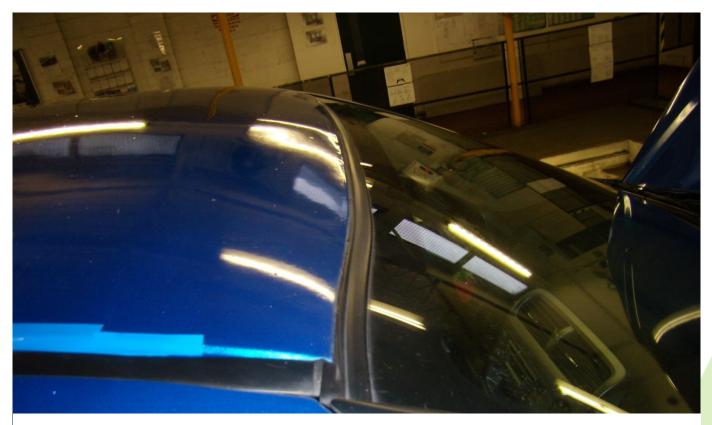


#### How to apply the standard

- Fairness
- Reasonable with a capital "R"
- Be consistent
- Common sense
- Do not interpret apply the rules
  - Reason for Rejection
  - If its not in the standard it does not count
  - Raise concerns with the QC or line manager
  - Live document revisions will take place
- Be sure of your diagnosis not; just in case
- If in doubt ask!



#### **Assessing Accident Damage**



Significant Accident Repairs – Optiflex reports and rejection.

The two officer approach 6.1 pg 20



#### Grandfather Rights

- Only eligible for existing fleet
- Up to 5 years from 1st Feb 2013
- Expire after the specified period
- Could not be awarded to vehicles that contravene any form of legislation i.e. DVSA MOT, LOLER Regulations.
- Are transferable to a new owner but limited life.
  - Over 30 GFR areas...



## Grandfather Rights

- Approved by Legal Services
- Risk Management Process
- Not awarded where by doing so would create an immediate or significant risk to passenger or road user safety, irrespective of whether the vehicle had passed previous compliance tests.
- The Council strongly recommended in writing that vehicle proprietors improve or replace their vehicle as soon as possible.



# THE RESULTS



## Compliance Rates & Trends

Test Result by Year	% Passed 1st Time	
2012/13	Time	
Passed Full Test	69.9%	New Standard Introduced 01/02/13
2013/14		
Passed Full Test	66.7%	
2014/15		
Passed Full Test	65.9%	
2015/16		
Passed Full Test	71.8%	Free Retest from 01/10/15
2016/17		
Passed Full Test	63.2%	



# Age Policy?

	Failed First Time							
Age Group	Percentage	Taxis	Average Age					
0 to 5 years	19.14%	480	3.93					
5 to 7 years	26.63%	886	6.03					
7 to 9 years	36.92%	944	8.00					
9 to 11 years	43.79%	620	9.91					
11 to 13 years	51.32%	370	11.86					
13 years & Over	56.57%	112	13.95					
<b>Grand Total</b>	31.81%	3412						



# The Challenge Continues

RANKED	Failure Defect / Item	2016/17 Failure Reason by Defect Type (%)	2016/17 Failure Reason by Defect Type (Number)	Criteria	
1st	Lights	15%	107	Mechanical	
2nd	Brakes	13%	92	Mechanical	
3rd	Tyres	12%	83	Mechanical	60%
4th	Leaks	11%	82	Mechanical	
5th	Suspension	9%	67	Mechanical	
6th	Steering	8%	60	Mechanical	
7th	Fire Extinguisher	6%	44	Council Standard	
8th	Bodywork / Paintwork	6%	40	Mechanical	25%
9th	First Aid Kit	3%	19	Council Standard	
10th	Seatbelt	2%	17	Mechanical	

# Is this compliance?



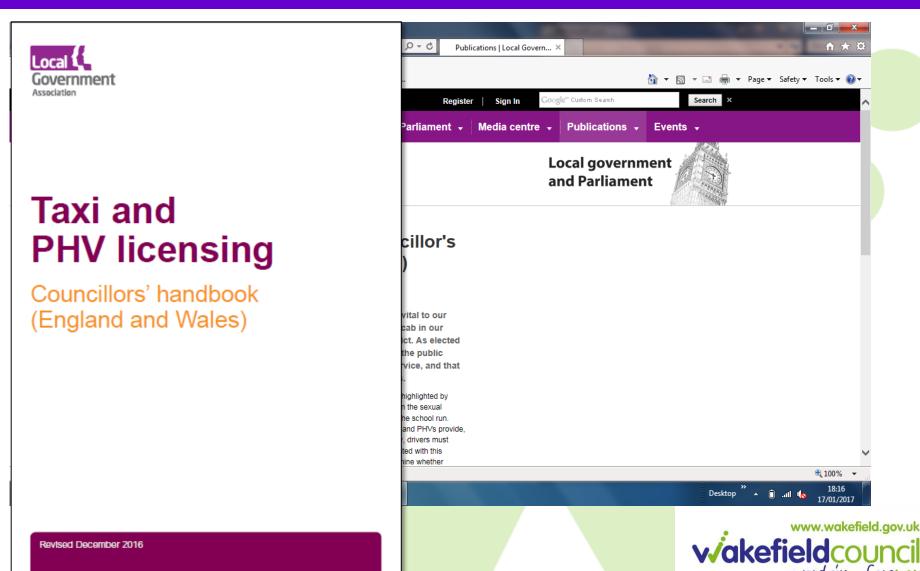




## Future direction and likely changes



## Taxi & PHV Licensing Councillors' Handbook (England and Wales)



₱ 100%

# Taxi & PHV Licensing Councillors' Handbook (England and Wales)

#### **Foreword**

- Unfortunately, the existing licensing system is outdated and needs urgent reform.
- Legislation dating from 1847, predating earliest motor vehicles, let alone online and mobile booking apps.
- The LGA is lobbying for a Taxi and PHV Licensing Reform Bill to modernise the governance system
- Until then, it is incumbent on us to do the best we can with the tools at our disposal.



## **Checklist for Councillors**

(England and Wales)

This list is intended to help you gauge your council's effectiveness.

- Are the needs and safety of passengers placed at the centre of your licensing system?
- Are drivers assessed against agreed and appropriate standards to ensure they are 'fit and proper' and entitled to hold a licence?
   Many councils require applicants to undertake
- Are your drivers provided with training on disability equality, spotting child sexual exploitation and other locally relevant issues?
- Does your council have a taxi and PHV licensing policy document, which has been subject to regular review and has regard to the <u>Department for Transport's Best Practice</u> <u>Guidance (last issued March 2010)</u> and has been consulted on with the trade and user groups?



## **Checklist for Councillors**

(England and Wales)

- Does your council have effective consultation methods with taxi and PHV representatives and taxi users?
- Are vehicles subject to agreed and routine <u>stringent testing</u> to ensure they are mechanically safe and suitable to transport the public?
- Are your licensing fees and charges sufficient to provide the resources for an efficient licensing service but which does not create a surplus? If there is a surplus, is this returned through a reduction in future fees?
- Does your council license stretched limousines under eight passenger seats? Many vehicles are operating unlicensed and unchecked as some councils refuse to license such vehicles.



## **Checklist for Councillors**

(England and Wales)

- Do your taxi licensing officers have a regular dialogue with neighboring councils, with a view to adopting consistent standards, developing a common approach and to share relevant information?
- Do you have sufficient information and understanding to challenge or defend your council's taxi and PHV licensing activity in the context of an overview and scrutiny committee?
- Does your council have a multi-agency enforcement programme with the police, DVSA and neighboring councils?
- Does your council have adequate numbers of accessible taxis to ensure people who are vulnerable in society such as disabled users can utilise the service?



# Multi Agency Enforcement













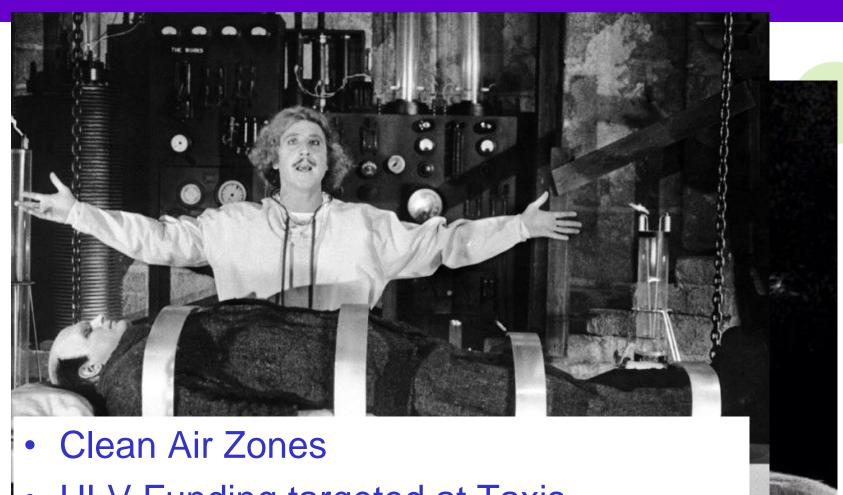


Airedale Castleford Oct 2016

- 30 vehicles stopped
- 3 vehicles seized for no insurance
- 2 section 59 warnings issued for driving in an antisocial manner
- 9 traffic offences document & vehicle defects
- DVSA examined 21 vehicles, 4 immediate prohibitions, 3 delayed & 7 advisory inspection notices
- Taxi Licensing Officers issued 3 notices to Taxi drivers for faulty or non compliant vehicles
- 2 males arrested for non-payment of fines / warrants www.wakefield.gov.uk

wakefieldcoun

## It's Alive!



- ULV Funding targeted at Taxis
- Hybrid & Electric Vehicles Testing

#### Where to find us?

Brendan McNamara, Transport Operations Manager

bmcnamara@wakefield.gov.uk

01924 306525

Our Vehicle Standards Document can be found at:

www.wakefield.gov.uk/business/licensing-and

trading/taxis/vehicle-and-operator-licences







# APSE National Transport Operations & Vehicle Maintenance Advisory Group

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Questions?

