

# **HMO Licensing – The Oxford Way**

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01865 252010



- Cost and process of implementation
- Impact and outcomes





# Why Oxford?....















#### Oxford is a fast-growing international city



students enrolled for full-time studies in two universities

#### Largest

proportion of adults in full–time studies of any city in England and Wales

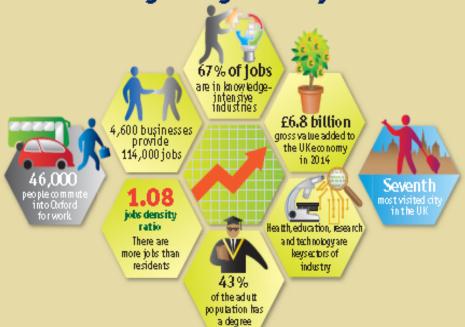


Eleventh fastest growing city

One third of population is aged 18 to 29 Third highest ethnic minority population in south-east England 28% of residents born outside of the United Kingdom

#### Oxford is not without its challenges 10 out of 83 After housing costs) neighbourhoods 1 in 4 children are amongst the 20% most deprived live below the poverty line in England Men in the most 22% of adults Attainment in de prived areas state schools is have no or low tive 9 years tess below the educational on average than those England average qualifications who tive in the least deprived

#### Oxford has a growing economy



#### Oxford is the least affordable city in the UK



their home in the

private sector

multi-occupied

dwellings

is over hatf

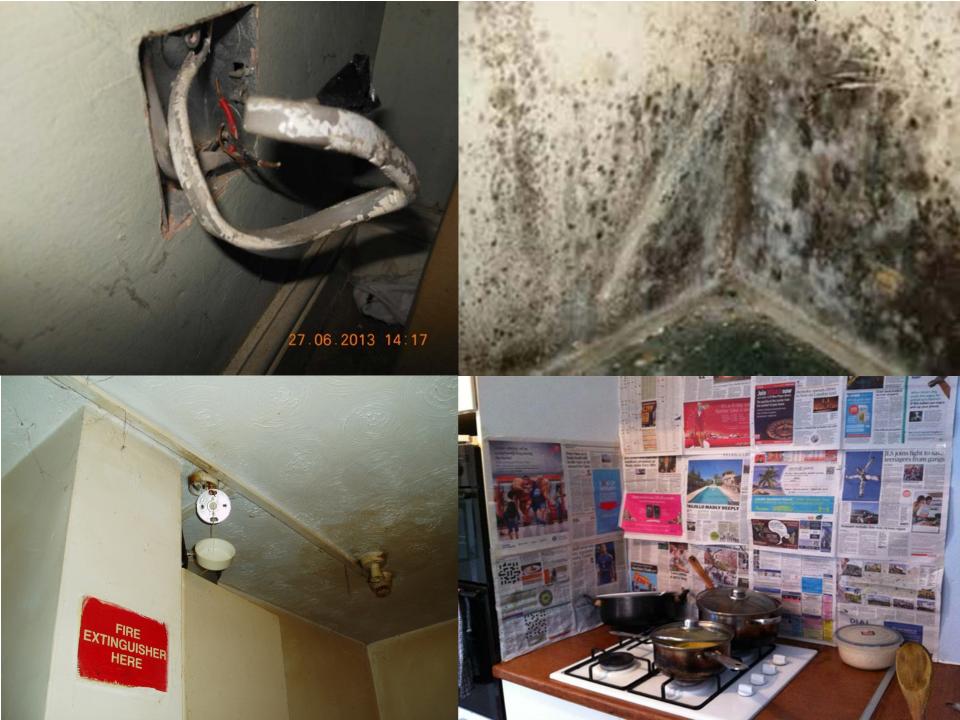
of median earnings

on the waiting list

for social housing









- Building a world-class city for everyone
  - More housing, better housing for all
- Improved private rented sector
  - Regulation is necessary to improve standards
  - HMOs are the priority
- Fully utilised existing powers
- Additional licensing identified as best tool to deliver significant improvements





- Mandatory licensing introduced in 2006
- Additional licensing bid made in 2008
- April 2010 new powers thanks to "General Consent"
- Scheme approved October 2010 with phased introduction
- Article 4 direction 2012 to help balance communities





- Scheme is self-funding
- Flexible fees and charges structure
- Provides mechanism to encourage landlords to co-operate
- Creates a level playing field, good landlords no longer being undercut by bad
- Additional powers to regulate/enforce





#### **Benefits**

- More regular income flow
- Makes fee more affordable for all landlords
- Links with property requirements e.g. gas certificates
- Regular contact ensures standards are maintained
- Decrease noise and refuse service requests

#### **Downside**

- Repeated applications (intensity)
- Inspection commitment
- Perceived as overly bureaucratic



- Council licensed some 3,440 HMOs
- Responded to 2,754 service requests relating to conditions in HMOs
- Carried out a total of 19,746 visits to HMOs
- Issued licences with over 80,000 conditions
  - 49,000 to deal with lack of acceptable minimum standards and management
  - 12,600 to deal with Fire Safety
  - 35,000 to address health and safety issues
  - 1,600 to address insufficient amenities and facilities





# Impact on service requests

conditions



					COUNCIL
	July 2008 to Jan 2011	Jan 2011 to July 2013	July 2013 to Jan 2015	Change from July 2008 to Jan 2011	Change from Jul 2013 to Jan 2015
Tenancy Issues	1152	1221	811	Up 6%	Down 34%
Noisy parties	600	256	552	Down 57%	Up 54%
Rubbish	4822	1641	1518	Down 66%	Down 7%
Poor	2332	1459	674	Down 37%	Down 54%

- Est. £3.2m investment in improving HMOs
- Improvements recognised
- Compliance rates running at 48%
- Increased number of accredited landlords
- More professional approach to management



# CITY **COUNCIL**

# **Recycling in Oxford**

- **Key council priority Cleaner Greener Oxford**
- 50% recycling rate target
- The Management of Houses in Multiple Occupation (England) Regulations 2006 require Landlords to provide adequate bins for the storage of refuse, having regard to the disposal services provided by the Local Authority



























- Around 80% of all waste can be recycled
- Food recycling for all properties
- Contamination procedure in place







#### **Collections**

- Bins are emptied fortnightly 1 week recycling, 1 week refuse, food weekly
- Collection crews go in to get bins and return them from HMO's
- Free bulky collection service
- Side waste won't be collected





- Collect no greater quantity of domestic waste from refuse bins than from recycling bins.
- Will not collect recycling or refuse material unless correctly presented in a bin meeting Council's specification.
- The minimum bin requirements in HMOs are:



Number of occupiers	Recycling	Refuse		
	Indoor food caddy	Outdoor food recycling bin	Blue recycling wheeled bin	Green refuse wheeled bin
3 4 5 6	1 × 7 litre per kitchen 1 × 7 litre per kitchen 1 × 7 litre per kitchen 1 × 7 litre per kitchen	1 × 23 litre per property 1 × 23 litre per property 1 × 23 litre per property 1-2 × 23 litre per property	$1 \times 240$ litre $1 \times 240$ litre $1 \times 360$ litre $1 \times 360$ litre	1 × 180 litre 1 × 180 litre 1 × 240 litre 1 × 360 litre
7+	1×7 litre per kitchen	1–3×23 litre per property	Contact the Recycling Team to determine your requirements	



- Work with landlords
- Work with council colleagues
- Provide clear information to tenants
- Provide correct clearly labelled bins
- Education, education, education!







OXFORD CITY COUNCIL

- Enforcement is inevitable
- Fundamental element to licensing of HMO's
- Cracking down on "Rogue Landlords"
- Reactive and Proactive
- Educate and advise









# Relationships between Waste Collection Systems and MSD's

Presentation to APSE
Dr David Thomas

4<sup>th</sup> April 2017

David.Thomas@gre.ac.uk





#### **Aim**

For the waste industry to take a sustainable approach to Human Resource Management.



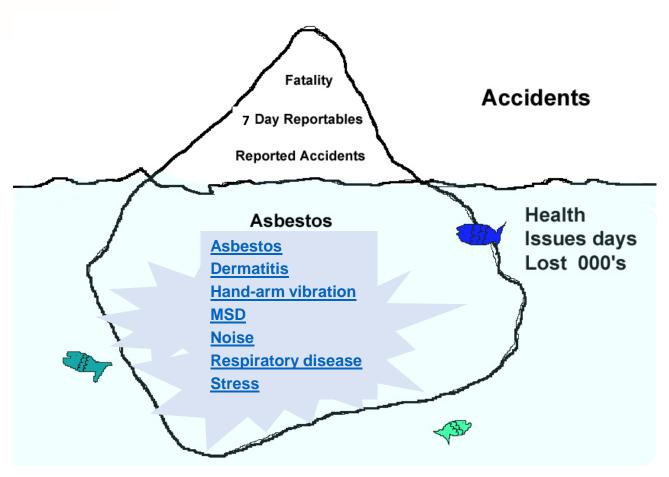
#### ILO

For delegates to understand:

- How work is a cause of significant ill health
- The importance of workforce engagement
- The importance of seeking and applying knowledge



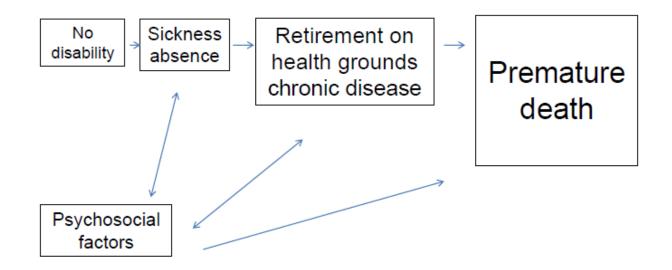
# Accidents are just the tip of the leeberg



# Occupational Deaths EU & UK 2011

		Eur.Union	U.K.
•	Work-related circulatory diseases	53,419	6,345
•	Occupational cancer	102,527	13,330
•	Work-related communicable dis.	5,000	694
•	Respiratory diseases	12,079	1,570
•	All work-related diseases	187,492	24,376
•	Fatal occupational injuries	4,692	<u>717</u>
•	Total occupational mortality	192,184	25,093

# Why is it an issue?



Prof. Mika Kivimäki 2013, University College London, UK, WWW Conf. 26.08.2013

#### Consider....

- Evidence science, research, knowledge on work life, sustainability
- Ethics
   socially sustainable solutions, quality of work life, equal treatment, defend the vulnerable in the world of work
- Engagement
   openly engage in dialogue with staff, policy makers,
   stakeholders, clients, interested parties
- Enforcement minimum requirement: follow regulatory measures

Occupational Diseases Are Common
Common Diseases are Occupational



### **Industry Problem**

- Entranched views
- Historic Problem Wheeled bins v Boxes
- Chere/WRAP Research
- Better quality of recycling when hand sorted than MRFs
- Modern MRFs can produce high quality material
- HSL Studies and Academic Research



# Still happening







### **Industry Headlines**

RoSPA – Work related Accidents & III health cost £20- £30b

Work Foundation – Over 40 million workers in Europe are affected by MSDs attributable with work

PWC – absenteeism costs UK business £32bn pa

HSL- Considering W&R sector as a whole, levels of sickness absence are approx. 30% higher than those of other comparable sectors



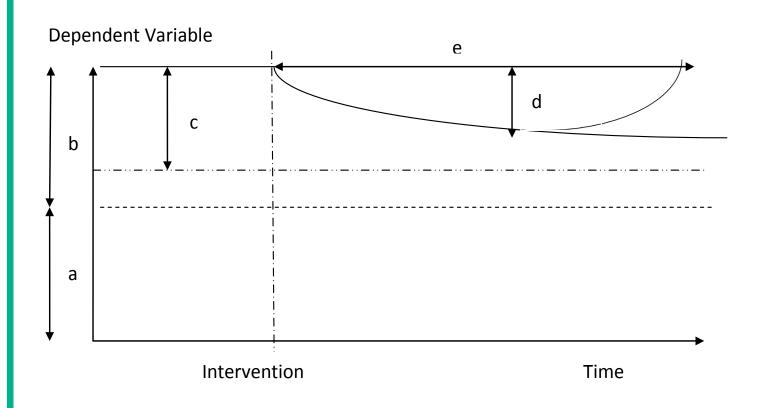
#### **MSDs** and III Health – Aim

"Investigate common domestic waste kerbside collection and recycling practices in the UK to establish their relationship with operative's health around musculoskeletal (MSD) injuries as a contribution to the risk assessment decision making process".

Need to publish

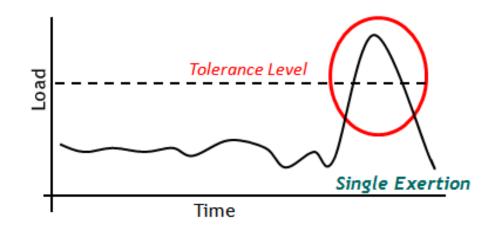


# **Consider Ergonomic Intervention**





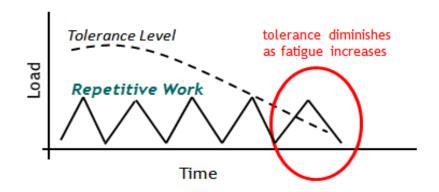
# The work of McGill (1)



After



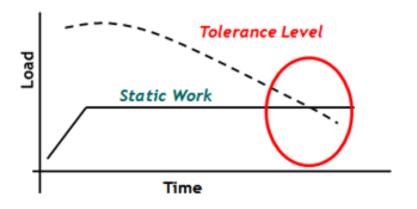
# The work of McGill (2)



After DASH



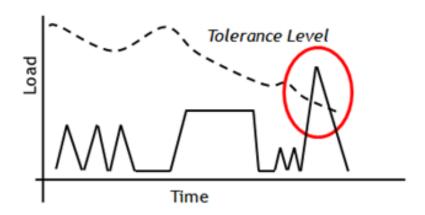
#### The work of McGill (3)



After DASH



#### The work of McGill (4)



After DASH



#### **Other Parts of the Body**

Not just the back - Consider:

Shoulder

Knee

Lower Leg

Wrist



#### **Literature Review**

Extended search carried out

HSE /HSL Research Reports

Peer Reviewed information from university data bases

Grey literature from local authorities...

Global – providing in the English Language



#### Why we are doing this

Intermittent and /or occasional discomfort experienced by employee

if untreated leads to ....



Prolongued pain experienced by the employee, conditioning worsening

if untreated leads to....

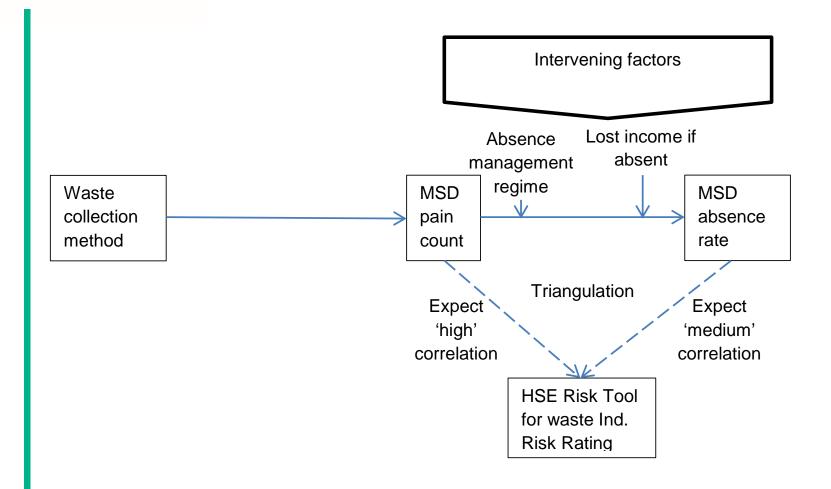


Pain levels become above individual thresholds employees stay home

if untreated can lead to termination of employment



#### **Methods Followed**





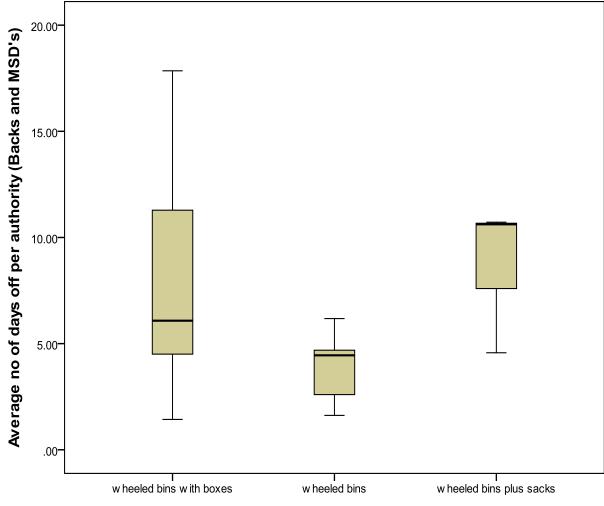
#### **Key Contacts**

65 LA's contacted
20 provided information
15 sets was useable
5 authorities – followed up work
AVDC in effect a case study

Direct contact, FOI of limited use



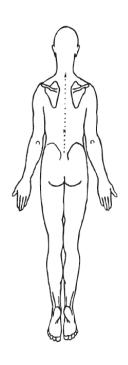
#### **Some Fin**

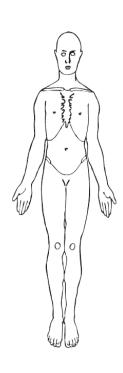


Collection systems used by authorities



#### **Body Mapping – What is it?**





Accidents III Health **Arising Out** of Work **Body Mapping Exercises** Management Effects /Culture



#### What is APC (APC=P/E)

APC = Average Pain Count

APC= No. of Pain Markers (P)/number of employees (E)

#### Epidemiological

Simple process utilising amount of pain experienced within a work group

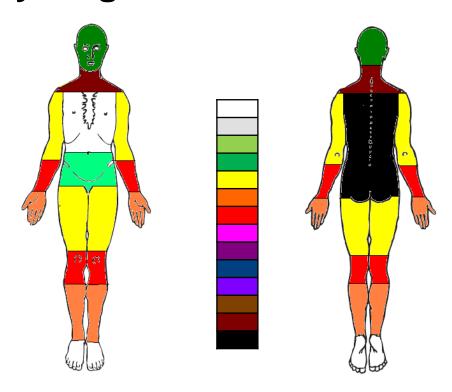
Is a very useful comparator of pain being experienced by different work groups



#### **Worked Examples**

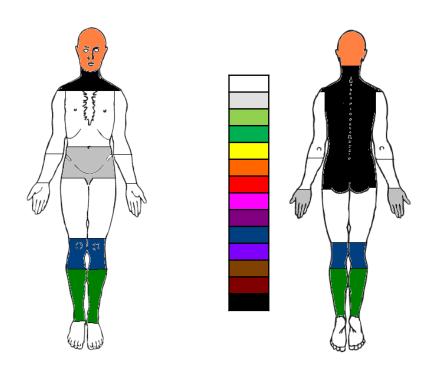
- Comparison of pain amongst refuse collectors carrying out waste collection using different methods
- Identification of pain experienced by office based staff at AVDC

## **Workstream 1 Example – Loader recycling Boxes**



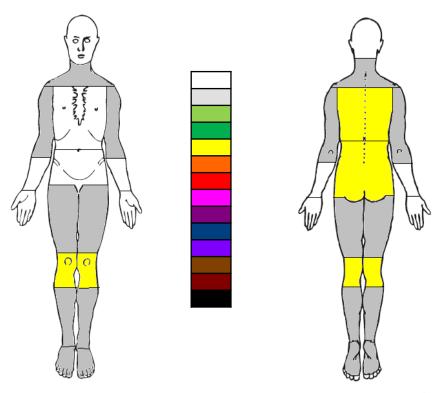


### **Example – Drivers**





#### **Example – All Service – Wheeled Bins**





#### **System Risk Assessment**



Health and Safety

#### Collecting, transfer, treatment and processing household waste and recyclables

SK17 9JN

Assessment of the occupational health and safety risks of systems to provide HSE, local authorities, waste/recycling companies and others with data that will assist in the selection of the most appropriate system whilst meeting environmental targets

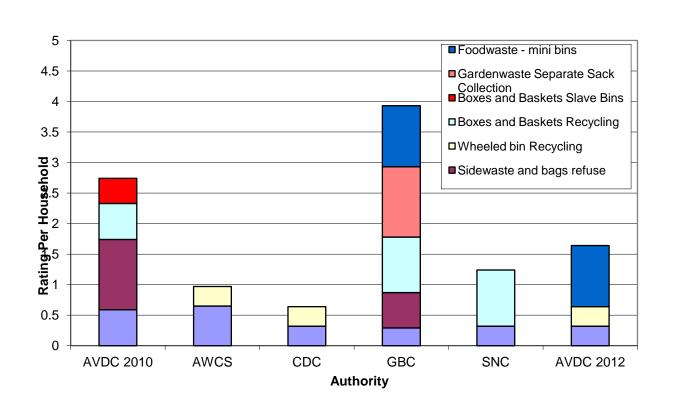
Prepared by the **Health and Safety Laboratory** for the Health and Safety Executive 2008

Shane Turner, Jane Hopkinson, Laraine Oxley, Sandra Gadd, Nicola Healey & Peter Marlow Health and Safety Laboratory Harpur Hill Buxton



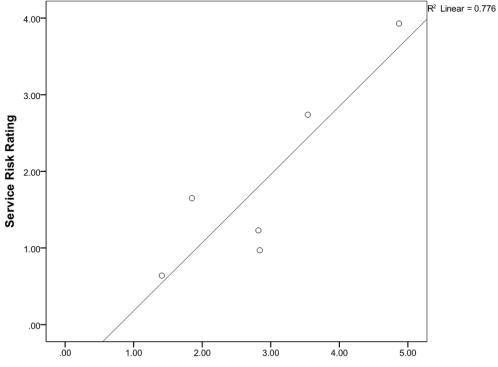


#### **HSE's Risk Comparator Tool**









Average Pain Count (Excluding Lower Legs, ankles, feet and headaches



#### Sustainability – age comparisons

Authority	No of Participants indicating an age	Mean Age
AVDC 2013	48	38.25
AVDC 2010	62	39.42
AWCS	49	42.22
CDC	60	39.42
GBC	31	41.74
SNC	21	31.76
TOTAL	271	39.16

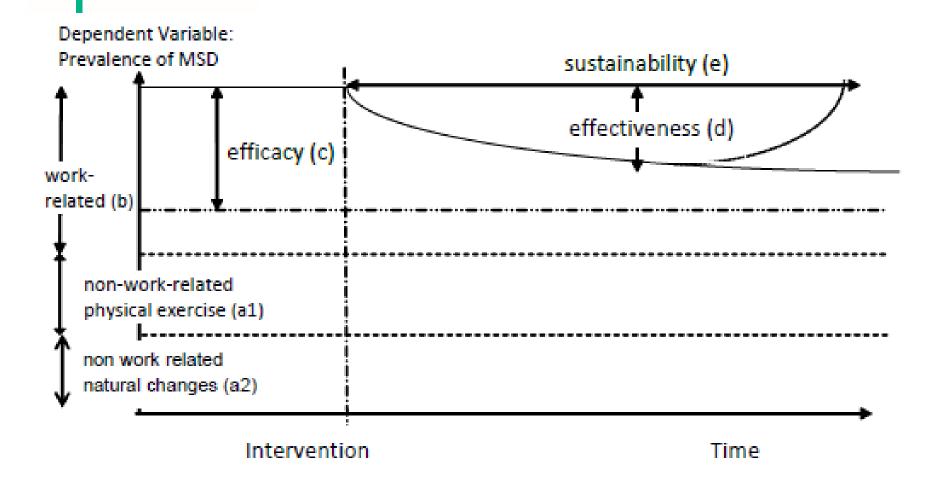




#### Recommendations

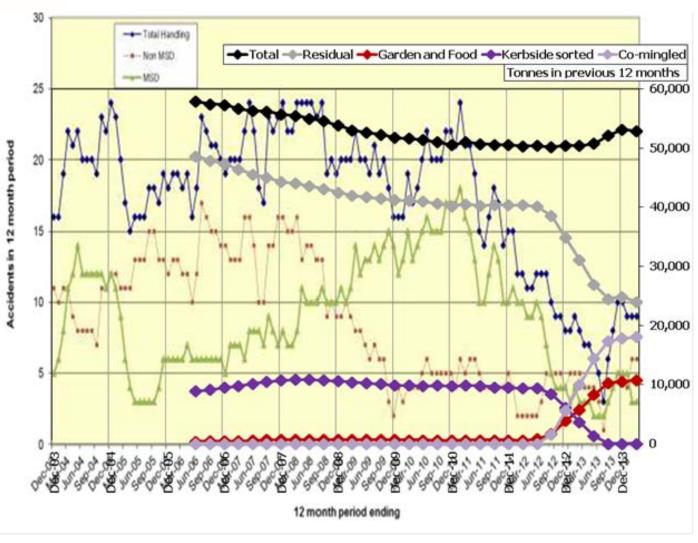
Further Study	6
Waste Industry	7
Use of Body Mapping	5
Others	2







#### **Case Study- From WYG Consultants**





Part of the body marked	APC	APC 2013	APC 2014
	2010		
Arm including elbow	0.54	0.24	0.17
Shoulder including neck	0.91	0.19	0.51
Forearm including wrist	0.14	0.26	0.12
Back (mainly lower)	0.86	0.33	0.64
Hand and Fingers	0.20	0.13	0.06
Upper Leg	0.17	0.11	0.25
Knee	0.61	0.43	0.56
Lower Leg and Ankle	0.49	0.22	0.45
Total	4.46	2.31	3.00
Total less foot, toes and head	4.02	2.07	2.35
Percentage Response Rate	96	71	95
Average Age (years) by those declaring	38.42	38.25	38.63
Average length of Service by those declaring	6.20	5.88	8.03

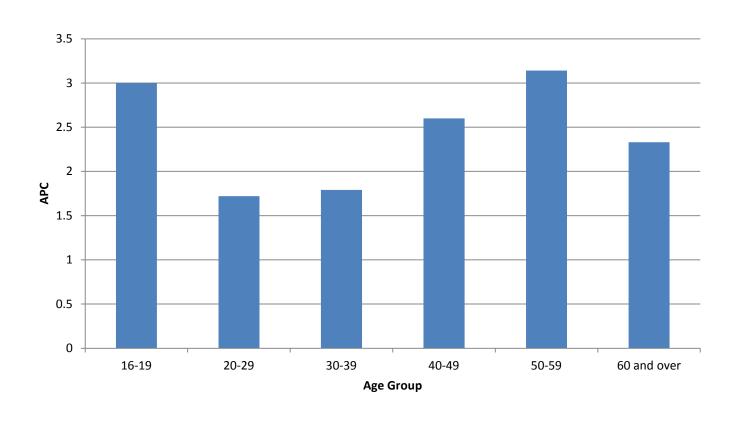


## 2014 APC

Activity	APC (Total less foot, lower leg toes and head)
Loader All Activity, including Wheeled Bins/Food waste - Trade Waste	1.96
Loaders- Those identifying as predominantly Food waste collectors	2.73
Loaders - Wheeled Bins Only	2.33
Mixed Activity –Loaders & Drivers	2.33
Driving all activity	2.67
Total	2.35

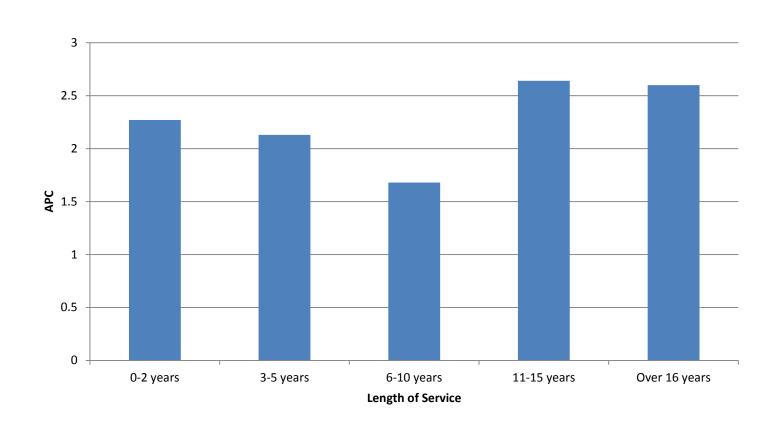


#### **Comparison of APC with Age**





## Comparison of APC with Length of Service





# A UNIVERSITY of STREENWICH On-going Challenge

#### Campaigner threatens councils over commingled collections

19 June 2014 | By Chiara Francavilla





#### Way Forward? For UK; Issues?

#### Promoted by APSE







#### **Summary**

Literature review suggests relationship

Absence ill health data suggests a relationship but limited statistically significant data

Body mapping shows a relationship

RR 609 developed from literature

Weakness in traditional H&S advice

Co incidence???

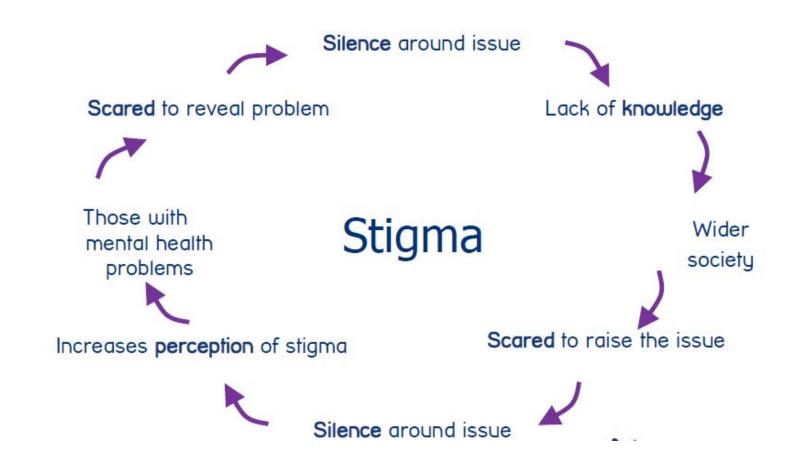


#### Mental Health Issues...





#### Consider...





#### **Work-related stress**

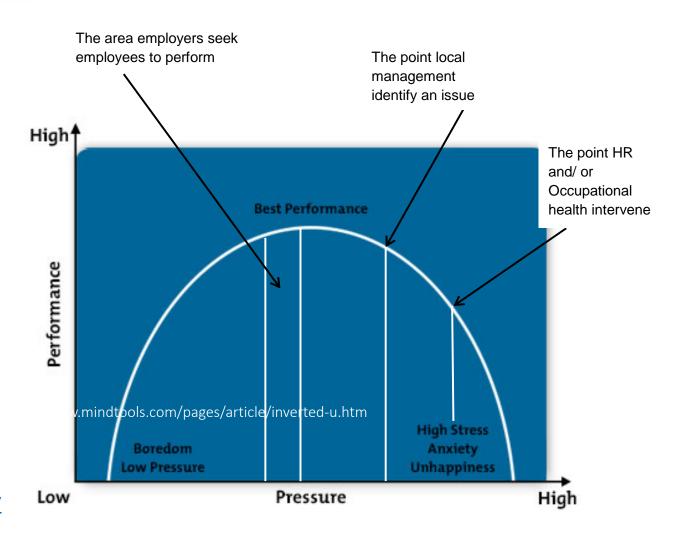
Background Your organisation's policy HSE management standards

• ??????

Stress risk assessment



#### Yerkes-Dodson Law





#### **Sustainability Rio Declaration**

The 1992 Rio Declaration on Environment and Development

No 1 -

People are entitled to a healthy and productive life in harmony with nature.

Raising the retirement age- issues?



#### **IOSH EWMG Initiative**





#### **Further Information**

Non H&S Background

https://www.gre.ac.uk/ug/ach/oshe

**Existing H&S Background** 

https://www.gre.ac.uk/pg/ach/saheen

#### Winner



Best Service Team Waste Management and Recycling APSE Service Awards 2016





**FINALIST** 





























## APSE Best Service Team: Waste Management and Recycling Service Winner 2016

- How did we improve recycling rates at Household Waste Recycling Centres by 18%?
- Delivering an annual return of £300,000 through HWRCs
- How have we increased social return?







#### Lower House Farm Re-use

- 2<sup>nd</sup>-largest HWRC Re-use Shop in the UK (we believe!)
- 3,000 ft<sup>2</sup>
- Dedicated drop-off bays plus 50+ shared parking spaces







#### As seen on TV

BBC NEWS

Recycled goods sold in 'rubbish shop'

www.live.bbc.co. uk/news/uk-26765510







#### **Best Practice Tours**









Efficiency Initiative of the Year





Highly Commended - Most Sustainable Public Sector Project: Waste / Recycling









**EXCELLENCE IN PUBLIC PROCUREMENT AWARDS** 2014/15

#### Highly Commended

GO / John F McClelland Collaborative Procurement Initiative of the Year Award NON HEALTH AND NON HEALTH RELATED ORGANISATIONS



**APSE Service Awards 2014** Finalist: Best Partnership Working initiative (Public / Public)



Finalist

GO Best Service Award



## In the Beginning

- Burton Farm HWRC opened 2003
- The Shakespeare Hospice 'selected' as re-use shop operator









#### HWRC Re-use Shop Network







#### Princes Drive HWRC Re-Use Shop

- OJEU Tender 2010
- 45 month contract
- 5 Bidders
  - 3 Local charities
  - 1 Waste Mgt Company
  - Sue Ryder
- Fierce competition
- 'Reluctant' incumbent operator







#### Benefits of HWRC Re-use

#### **Local Authority**

- Diversion from landfill
- Reduced disposal costs
- Highlights importance of re-use in waste hierarchy
- Big Society
- Feelgood factor for site users
- Award-worthy ©
- Fee & Biz Rates savings

#### **Charity Operator**

- Low risk and lucrative
- Raises profile
- Complements high street presence + other re-use / recycling activities
- Economy of scale
- Volunteering opps
- £££ Supports community projects





## Too good to tip?



- Electricals
- Furniture
- Books, CDs
- Bric-a-brac
- Tools
- Toys & Games





#### How to pick a re-use partner

- a) Let as a competitive concession contract
   how much are you willing to pay us?
- b) Set rent + 100% Quality evaluation
- c) Arms length e.g. via HWRC contractor
- d) Arbitrary / first come (anti-competitive?)

#### **Prepare for:**

- Cut-throat competition between bidders
- Feedback to unsuccessful bidders
- Aggressive lobbying and/or negative publicity by losers
- Exit strategy at end of term





#### Client Considerations

- You can never, ever have enough space!
- Dedicated car parking & drop off zones
- Good housekeeping it's not a tip!
- Stock rotation
- Affordability / pricing
- Site and shop staff / volunteers need to work together
- Integrate contracts with HWRC operation?

- Requirements of service
- Minimum opening hours
- Minimum staffing levels
- Health & Safety plan
- Record keeping, tonnages, accounts, audit trail
- Excluded goods
- Clear roles and responsibilities
- Interaction with HWRC staff
- Responsibility for waste disposal





#### Austerity Prompts Pilot

- £900,000 annual savings required from WCC Waste Management
- Minimal impact on service delivery + user satisfaction
- Track record of working with 3<sup>rd</sup> Sector on Reuse Schemes – National Best Practice







#### The (interim) Solution

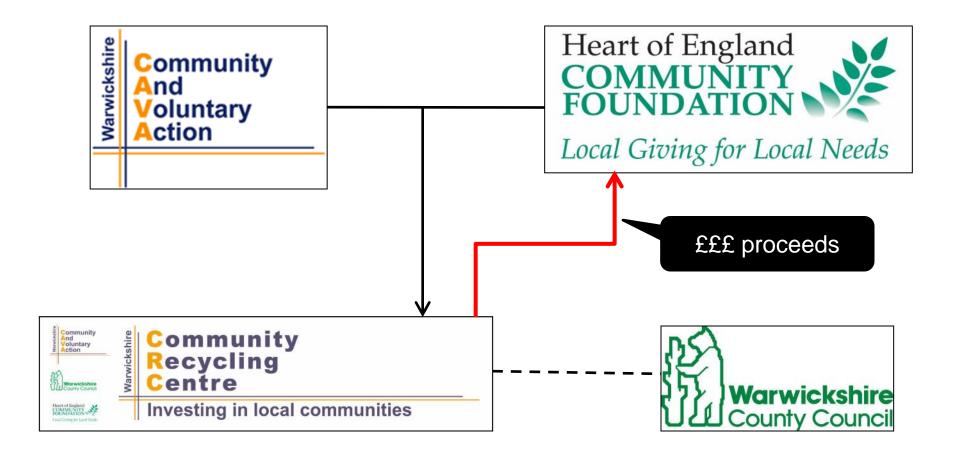
- 6 HWRCs brought in house
- Sub-contracting of 2 sites to Social Enterprise (MOU & Lease)
- Charity Reuse Shops
- SAVING = £6.3m
   over 7 years







## WCR Partnership







#### Re-use Shops Tender – key facts

- 5 year contract + up to 5 year extension
- 2 HWRCs including reuse shops
- 6 stand-alone re-use shops
- Packaged into 4 Lots
- Procurement benchmark
   Minimum £50,000
   'franchise' fee per Lot per year

- Scored on level of £ concession offered (70%)
   + quality (30%)
- Information day attracted
   15 organisations
- 26 Expressions of Interest
- 5 bids
- Age UK Warwickshire won all 4 Lots!
- £3m income for WCC over 10 years



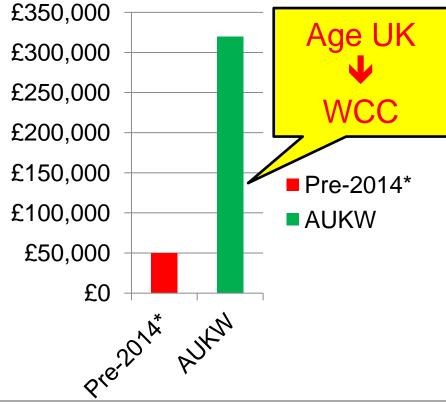


#### Re-use Shops Franchise Income



\* Equivalent annual rental yield of re-use shops network

#### **Franchise Fee**

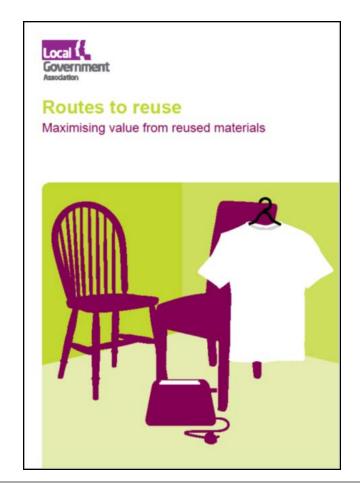






#### HWRC Re-use Franchising

- Truly innovative & ground-breaking
- Austerity-busting
- Circular economy in action
- 360 degree
   Sustainability
  - Social
  - Economic
  - Environmental
- Replicable & Scale-able







## AUKW Recycling Partnership

- 25 FTE + 50 volunteers
- Salvages affordable, quality goods for low income families
- Diverts 700+ tonnes from landfill
- Proceeds support non-contracted services to reduce isolation and loneliness
  - befriending service
  - information and advice
  - Ageing Well exercise clubs
  - specialist day clubs and lunch clubs
- Turnover = £1 million+ in 2016/17







#### FCC Build HWRC FOC

- Provide / Design / Build / Operate Contract
- HWRC facility close to Nuneaton town centre
- Market testing and previous abortive procurement dictated 15 year term + extension
- Includes Charity Reuse Shop
- Trade waste option







#### The 'new' Judkins HWRC









## Re-use Shop









## Generating Social Value

- 24 Volunteers recruited and trained
- 5,000 volunteer hours to date
- Nearly 2,700 items sold (19.1 tonnes) in June 2015 alone
- Pedestrian access to shop from main road







## Official Opening July 2014









#### Judkins Re-use Shop

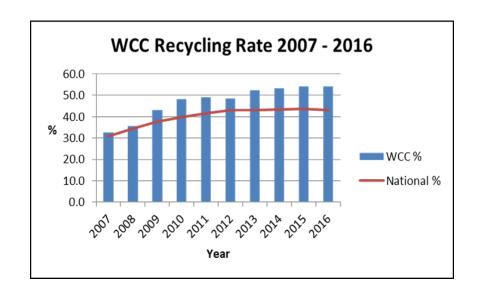


Chapter 1 in
Nuneaton wins Best
Community Recycling
Initiative for its
operation which
includes Judkins
HWRC re-use shop





## Warwickshire Recycling Rate



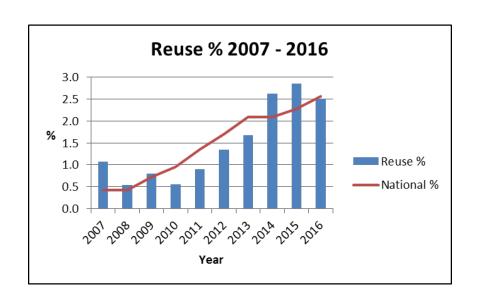
- WCC better than national recycling rate since 2007
- 2015-16 WCC Recycling rate 54.1% (National 43.0%)







#### Re-use Rate



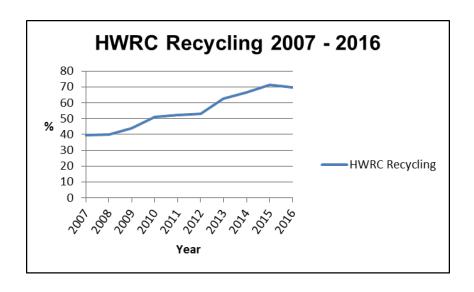
- WCC Reuse 2.5% of overall waste in 2015-16
- 6,800 tonnes reused
- Over 780 tonnes reused at Reuse shops in 15/16 (up 34%)







## **HWRC** Recycling Rate



- HWRC Recycling rate 69.1% for 2015-16
- 15,900 tonnes recycled materials in 2006-07
- Over 26,000 tonnes recycled in 2015-16



















WINNER Best Partnership Award

Transforming waste"







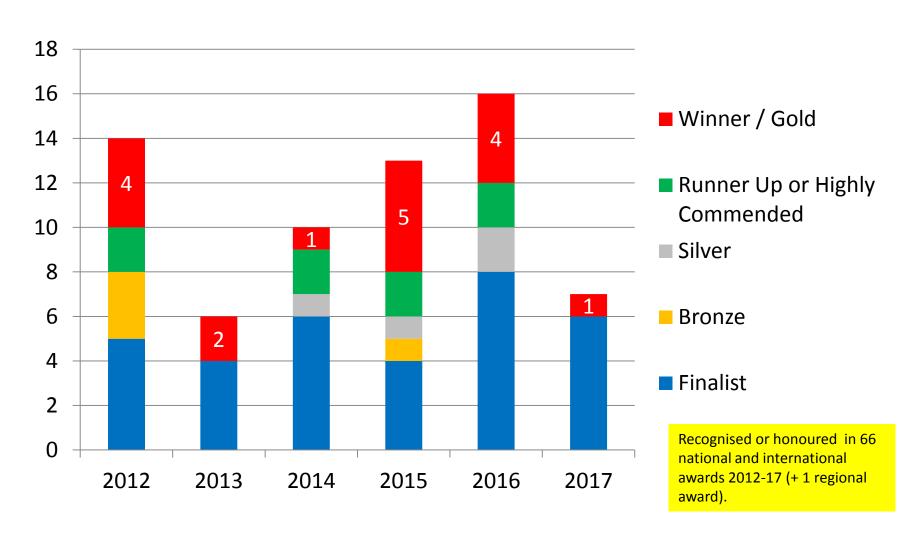
#### International Acclaim for HWRC Re-use



Highly Commended in the Governments, Cities & Regions category at The Circulars 2016 (international circular economy awards) - an initiative of The Young Global Leaders of The World Economic Forum. Judges were extremely impressed by 'the positive impact the initiative is having across Warwickshire and the UK as a whole, with Warwickshire clearly demonstrating that it is on track to achieve scalable circular value'.

thecirculars.org

# Award Success for Warwickshire County Council Waste Management Group



#### Keep In Touch

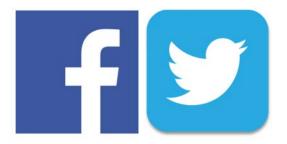


happy to have your unwanted items if they are in good condition

@Recycle4Warks and @SlimYourBin

www.facebook.com/recycleforwarwickshire

www.warwickshire.gov.uk/recycling www.warwickshire.slim-your-bin.com www.feedyourcaddy.co.uk







#### Contact





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